

# DEBT TRANSPARENCY REPORT SUMMARY

Vol. 7, No. 8

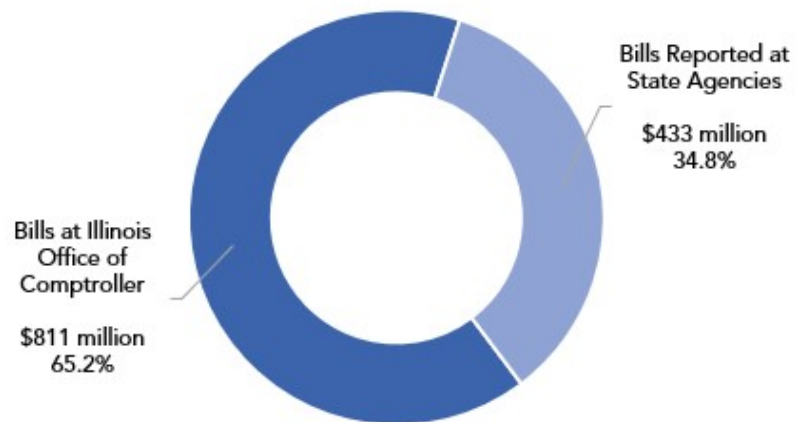
Period Ending July 31, 2024

## SUMMARY

- Estimated 7/31/2024 accounts payable totaled \$1.244 billion for General Funds and Health Insurance Reserve Fund (HIRF)<sup>1, 2</sup>
- Agencies reported \$433 million in net General Funds and HIRF liabilities<sup>1</sup>
- Net pending vouchers and transfers at the Illinois Office of Comptroller totaled \$811 million<sup>1</sup>
- Identifies approximately \$70 million in reported pending late payment interest penalties
- Oldest General Revenue Fund voucher pending at the Illinois Office of Comptroller at end of 7/31/2024 was 13 business days

## Estimated General Funds Accounts Payable<sup>1</sup>

as of July 31, 2024  
Total = \$1.244 billion



Debt Transparency Report Summary Vol. 7, No. 8 identifies liabilities from General Funds and the Health Insurance Reserve Fund (HIRF) for the state's total accounts payable.<sup>1, 2</sup> Liabilities and details of other state funds utilized by state agencies can be found in agencies' individual submissions available in the [Debt Transparency Reports](#) section at [illinoiscomptroller.gov](http://illinoiscomptroller.gov).

Sixty-six state agencies and universities responded for the July 2024 reporting period in time for their data to be included in this publication. Eight agencies reported zero liabilities.

<sup>1</sup>The General Funds accounts payable total is comprised of pending vouchers and transfers from the General Funds and the Health Insurance Reserve Fund (for state employee insurance costs) at the Illinois Office of Comptroller, adjusted for transfers pending from the General Funds to HIRF to eliminate double-counting, and net vouchers and late payment interest penalties reported as held at state agencies for the General Funds and HIRF. Amounts may not sum to total due to rounding.

<sup>2</sup>The General Funds pay for the state's primary operations and school funding obligations and have accounted for most of the state's payment delays. The General Revenue Fund (GRF) is the largest of the seven funds that make up this group. The HIRF is highly dependent on GRF transfers to fund insurance-related obligations. Vouchers payable from other non-General Funds are typically processed without delay if the funds have sufficient balances. Additional information on General Funds and other state funds is available at the [Comptroller's website](#).

## AGENCY DTA SUBMISSIONS

### Net Liabilities at State Agencies: \$433 Million

Agencies reported \$774 million in General Funds and Health Insurance Reserve Fund liabilities and late payment interest penalties as of July 31, 2024. This amount reflects liabilities not sent to the Illinois Office of Comptroller as of the end of the reporting period but eligible to be sent because the agencies approved invoices or pending interest payments.

After adjusting for amounts agencies reported have been or will be submitted to the IOC, net agency liabilities totaled \$433 million. The four state agencies with the largest liabilities reported \$418 million in General Funds liabilities, making up 96.6% of the total reported amount of net liabilities at agencies.

The Department of Central Management Services (CMS) reported \$113 million in HIRF liabilities for bills related to the state's Group Insurance Program and \$0 in obligations pending at the agency for late payment interest penalties from principal payments on HIRF bills that have already been made, while reporting that \$108 million in HIRF liabilities have been or will be submitted to the IOC.

Reporting agencies' net liabilities, based on their net General Funds and HIRF liabilities, including late payment interest penalties owed on bills released for payment by the Illinois Office of Comptroller, totaled \$433 million for the July 2024 period.<sup>3</sup> This amount has been incorporated into the accounts payable reported daily on the IOC website and will remain as static input to this calculation until the next DTA monthly report.

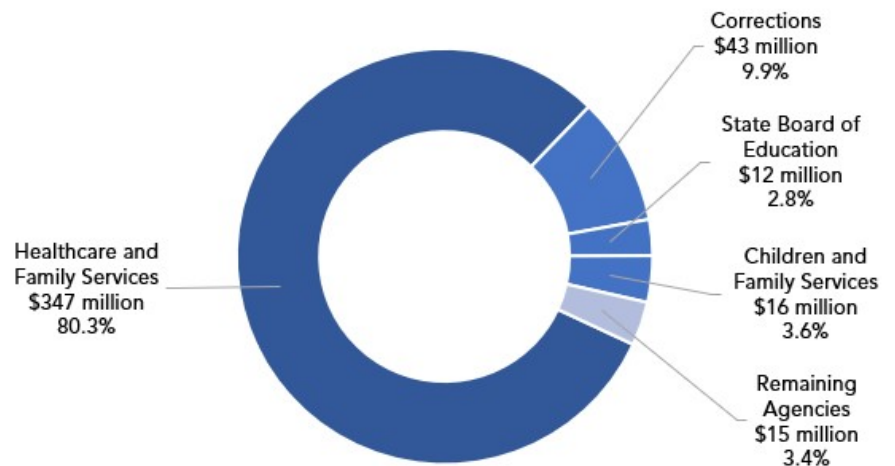
After combining this \$433 million with the \$811 million in General Funds and HIRF payables at the Illinois Office of Comptroller, the total estimated General Funds and HIRF accounts payable for July 31, 2024 was \$1.244 billion.<sup>4</sup>

### Net Agency General Funds/HIRF Liabilities Breakout

Includes Late Payment Interest Penalties  
as of July 31, 2024

Total = \$433 million

*Amounts may not sum to total or to 100% due to rounding.*



<sup>3</sup> At the end of the day July 31, 2024, the cash balance in the HIRF was \$330 million.

<sup>4</sup> Amounts may not sum to total due to rounding.

## Interest Penalties: \$70 Million

For the July 2024 reporting period, state agencies reported about \$8 million in late payment interest penalties for all funds and types, including amounts owed after the vendor received the original payment, and estimated amounts based on what may have accumulated on vouchers still held by the agencies as of July 31.

Agencies reporting the largest late payment interest penalties, including estimated amounts on vouchers held by the agencies, were the departments of Innovation and Technology with \$5 million, CMS with \$819,000, and Corrections with \$671,000. As of July 31, 2024, another \$68 million in late payment interest penalty vouchers from all funds was pending at the IOC.

The aggregate of outstanding accrued and pending late payment interest penalties at agencies and the IOC totaled \$70 million for the reporting period, with \$6 million in additional estimated late payment interest penalties on vouchers still held by agencies. As noted in *Vouchers and Transfers Pending at the Illinois Office of Comptroller*, \$68 million of the \$70 million in pending late payment interest penalties is owed from the Technology Management Revolving Fund, which is not a General Fund.

Additionally, the IOC paid \$351,000 in late payment interest penalties in July 2024.<sup>5</sup>

## Estimated Pending Liabilities

Agencies reported \$1.420 billion in liabilities incurred by the state for the General Funds and HIRF but not yet invoiced. These are estimates, not actual bills, so they are not reported in the IOC's amount of bills pending or the agencies' estimated liabilities.

### UNIVERSITY REPORTING

State universities reported that through July 2024, vouchers reflecting \$39 million, or 3.0%, of the \$1.329 billion in fiscal year 2025 General Funds university appropriations had been sent to the Illinois Office of Comptroller. Universities reported \$2 million in fiscal year 2024 General Funds lapse period spending.

Northeastern Illinois University reported more than \$1 million in insufficient appropriations for fiscal year 2025. More information may be found in the university's DTA submission.

At the end of July, \$10 million in General Funds payments for universities was pending at the IOC. No amounts for universities were included in state agency liability estimates.

<sup>5</sup>Includes prompt pay interest penalties and timely pay interest penalties, including prompt pay interest penalties incurred paid out of a future year appropriation.

## VOUCHERS AND TRANSFERS PENDING AT THE ILLINOIS OFFICE OF COMPTROLLER

### Pending at IOC: \$811 Million

The amount of vouchers and transfers pending at the IOC changes every day as payments are made from the state's General Funds.

With no HIRF transfers from GRF pending and less than \$30,000 in HIRF vouchers pending at the IOC at the end of July, the net accounts payable and transfers on hold at the IOC totaled \$811 million.

At the end of the day July 31, \$199 million in technology-related vouchers from the Department of Innovation and Technology was pending at the IOC, of which an estimated \$44 million in interest-generating principal payments was more than 90 days old, with another \$68 million owed in late payment interest penalties. The oldest voucher for late payment interest penalties goes back almost four years, and one year for vendor-related vouchers, at a time when GRF commercial vouchers are being paid by the IOC within 30 days. Since payment for these technology-related vouchers is made from the Technology Management Revolving Fund, a non-GRF fund with limited cash availability, the fund is dependent on revenue receipts from user agencies and/or special transfers enacted by the legislature.

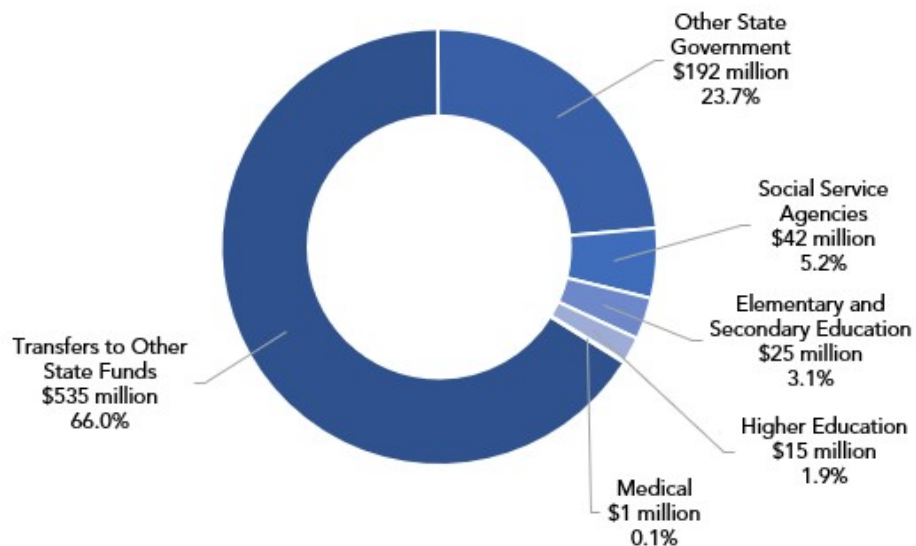
In addition, \$47 million in outstanding Community College Health Insurance Security Fund vouchers and transfers was pending at the IOC at the end of July, of which an estimated \$40 million was for vouchers more than 90 days old.

Detailed breakouts are shown in the *Composition of Bills at the Illinois Office of Comptroller* chart.

### Composition of Bills at the Illinois Office of Comptroller

as of July 31, 2024  
Total = \$811 million

*Amounts may not sum to total or to 100% due to rounding.*



### Oldest General Revenue Fund Voucher at IOC: 13 Business Days

At the end of the day July 31, the oldest GRF vouchers at the Illinois Office of Comptroller were 13 business days. This chart shows the changes to the GRF payment cycle over the past several years, beginning with fiscal year 2017, when the state was mired in what would become a 736-day budget impasse that ended July 6, 2017.

In addition to the General Funds accounts payable, the oldest GRF voucher at the IOC has been an important method of assessing the current financial condition of the State and the hardships faced by State vendors since September 2001, when a worsening economy began a consistent rise in the bill backlog. Steady improvement has been made to the bill payment cycle since December 2017, and today the payment cycle is within 30 days for vouchers sent to the IOC.

The 30-day payment cycle does not apply to net pending interfund transfers, which made up \$535 million, or 66.0%, of the IOC General Funds and HIRF payables as of July 31.

**IOC General Revenue Fund Payment Cycle History**  
*Oldest GRF voucher at end of day 7/31/2024: 13 business days*

